

STUDENTS' COUNCIL

Tuesday, November 19, 2019 6:00PM 3-04 Pavillon Lacerte, Campus Saint Jean

We would like to respectfully acknowledge that our University and our Students' Union are located on Treaty 6 Territory. We are grateful to be on Cree, Dene, Saulteaux, Métis, Blackfoot, and Nakota Sioux territory; specifically the ancestral space of the Papaschase Cree. These Nations are our family, friends, faculty, staff, students, and peers. As members of the University of Alberta Students' Union we honour the nation-to-nation treaty relationship. We aspire for our learning, research, teaching, and governance to acknowledge and work towards the decolonization of Indigenous knowledges and traditions.

LATE ADDITIONS (SC-2019-15)

2019-15/1	SPEAKERS BUSINESS
2019-15/2	<u>PRESENTATIONS</u>
2019-15/2a	AGARWAL MOVES to allow the "Association des Universitaires de la Faculté Saint-Jean - Presentation".
	See SC-2019-15.21.
2019-15/3	EXECUTIVE COMMITTEE REPORT
2019-15/4	BOARD AND COMMITTEE REPORT
2019-15/5	OPEN FORUM
2019-15/6	QUESTION PERIOD
2019-15/7	BOARD AND COMMITTEE BUSINESS
2019-15/8	GENERAL ORDERS
2019-15/9	INFORMATION ITEMS
2019-15/9m	DIE Board Ruling for the Landing Plebiscite in the Upcoming SU Election.
	See SC-2019-15.19.
2019-15/9n	Nominating Committee - Report.
	See SC-2019-15.20.
2019-15/9o	Association des Universitaires de la Faculté Saint-Jean - Presentation.

See SC-2019-15.21.

2019-15/9p Consultation on a Sustainability and Capital Fund - Report.

See SC-2019-15.22.

DIE BOARD RULING 2019-02

Hearing Details: Interpretation of Bylaw 6100 section 4.2. Can *The Landing* run a

plebiscite instead of a referendum despite a change in their internal governing structure? Is it possible for the Plebiscite to run as a part of the

Students' Union?

Style of Cause: Reference Re The Landing DIE Board 2019-02

Hearing Date: November 22, 2019

DIE Board Panel Members: Karamveer Lalh, Chief Tribune (Chair)

Shridhar Patel

Christian Zukowski

Applicants: Jared Larsen (VP Student Life)

Witnesses: Akanksha Bhatnagar (President),

Eric Kother (Manager of Student Services), Katie Ring (Program Lead, The Landing)

Reasons per curiam. Written by Lalh CT:

Reference Question One as Submitted:

The Landing is up for a Plebiscite Review this upcoming year and we are requesting an interpretation of Bylaw 6100 section 4.2.

Specifically, can we [the Students' Union] alter the upcoming Plebiscite question from the original question to reflect the new structure of the Landing under the Students' Union?

Legislation

Bylaw 6100

A Bylaw Respecting Dedicated Fee Units

4. Review

- 1. Dedicated Fee Units shall be re-evaluated by plebiscite at least every five (5) years.
- 2. The plebiscite question shall be drafted in the same manner as the original petition question, as outlined in Section 3.5 of this bylaw
- 3. If a Dedicated Fee Unit fails to submit the proposed question by November 15, Bylaw committee will assume responsibility for drafting the plebiscite question.
- 4. Bylaw Committee shall submit an approved plebiscite question to Students' Council for ratification by December 1.

- 5. Upon ratification by Students' Council, the chair of Bylaw Committee shall notify the Chief Returning Officer of the approved plebiscite question.
 - a. A representative from the board of the Dedicated Fee Unit, or designate, as outlined in the Bylaw 6000 Schedule shall be required to fulfill the role of side manager for the yes side of the plebiscite.
 - b. The Chief Returning Officer shall put out a call for the side manager of the no side of the plebiscite in accordance with Bylaw 2200.
- 6. Dedicated Fee Units may be amended or abolished only by:
 - a. a joint resolution of Students' Council and one other body, specified in the schedule; or
 - b. Referendum.
- 7. Dedicated Fee Units that wish to raise their fee beyond CPI must first hold a Referendum as per Section 3 of this bylaw.

Summary of Facts

- [1] This application is an interpretation case about the necessity of *The Landing* to abide by the requirements of Bylaw 6100 section 4.2, reproduced above. None of the facts are in dispute.
- [2] Where a successful referendum on a *Dedicated Fee Unit* is due for renewal, it can be renewed via a plebiscite. The procedure for a plebiscite is less stringent than that of a referendum. In 2018, after the referendum was successfully passed in 2014, the SU moved to bring *The Landing* under its direct administration by joint resolution. The change in administration impacted the Board composition as described in the following paragraph.
- [3] In the original referendum question, *The Landing* specified the following question:

Do you support a \$1.50 fee per student per semester to fund The Landing, a student space for gender and sexual diversity located in the lower level of the Students' Union Building, open to all undergraduate students? If the referendum passes, The Landing's governance structure will become independent of the Student's (sic) Union. The Landing provides programming such as drop-in hours, peer mentorship groups, resources and referrals, events, education sessions, and volunteer opportunities.

The fee will be collected from full-time and part-time undergraduate students in the Fall and Winter semester; Augustana and Off-Campus students will be exempt.

Students will have the option to opt out online from the fee.

Funding areas:

- Operating costs (staff wages and supplies)
- Programming, events, outreach and awareness
- Grants for projects supporting gender and sexual diversity
- Volunteer program

Funding areas are determined and prioritized by The Landing's staff and Board. The Board will consists (sic) of 12 members from the following categories:

- Three students at large
- One Students' Union Council member (selected by Students' Council)
- One Students' Union staff member
- One University staff member
- Three representatives from LGBTQ* serving organizations
- Two community members
- Program Manager of The Landing (non-voting member)

Composition of the board may be changed by a joint resolution of the Board and Students' Council

The DIE Board notes that *The Landing*'s original petition question has effectively been amended under paragraph 4.6(a) of Bylaw 6100 when Students' Council adopted the following general order at motion 2018-14/8a:

WHEREAS students agreed by referendum to pay a dedicated fee to fund certain programs and services by The Landing;

AND WHEREAS, the governance of The Landing is no longer functional;

AND WHEREAS The Landing is no longer able to fulfill its reporting requirements or carry out its mandate;

AND WHEREAS the membership of The Landing have passed a resolution asking the Students' Union to step in and integrate the programs and services offered by The Landing into Students' Union operations;

The Landing Board and Students' Council jointly resolve to amend the DFU so that The Landing is no longer required to have a governance structure that is independent from the Students' Union so that the Students' Union can carry out the mandate of The Landing until The Landing is subject to review under Bylaw 6100.

[4] The new plebiscite question proposed is reproduced below:

"The Landing is a student space for gender and sexual diversity located in the lower level of the Students' Union Building, open to all undergraduate students. The Landing provides programming such as drop-in hours, peer mentorship groups, resources and referrals, events, education sessions, and volunteer opportunities. A \$1.61 fee is collected from full-time and part-time undergraduate students in the Fall and Winter semester; Augustana and Off-Campus students are exempt. Students have the option to opt out online from the fee.

The fee pays for:

- Operating costs (staff wages and supplies)
- Programming, events, outreach and awareness
- Grants for projects supporting gender and sexual diversity
- Volunteer program

Administration of the fee is overseen by the Students' Union in conjunction with the LGBTQ2SPIA+ Student Advisory Committee. At least one member of Students' Council shall also sit on this board.

Do you support the continuation of the Landing's fee?"

- [5] As the governance structure has changed between the time of the original referendum and the plebiscite, *The Landing* and Students' Union are consulting with DIE Board to determine if their plebiscite question is compliant with bylaw. We note that the \$1.61 fee is inflation adjusted according to CPI from the original \$1.50 levy.
- [6] The oral submissions from the Applicant and Witnesses were helpful in determining the outcome of this reference, and this Board thanks them for their contributions.
- [7] From the statements made by the Applicant and the Witnesses, this Board is satisfied that the operations, fee structure, opt out procedure, and services are the same as what was contemplated in the original referendum question and the renewal plebiscite. All agree that the substantial change was because of the changes in governance structure to reflect that the Students' Union was more involved in their day to day operations. This change to *The Landing*'s governance structure was as a result of the realities of operating *The Landing* and was agreed upon by all parties.

Analysis

- [8] The question before this board is whether *The Landing* can pursue a plebiscite instead of a referendum.
- [9] Bylaw 6100 specifies one instance where a dedicated fee unit slated for renewal should be conducted via a referendum, and that is where the Dedicated Fee Unit wishes to raise their fee beyond CPI. It also states that the plebiscite question *shall be drafted in the same manner as the original petition question, as outlined in Section 3.5 of this bylaw.*
- [10] Section 3.5 of the bylaw outlines the procedure a successful referendum question must take before it can be voted on. Section 3.5 is reproduced below:

The Bylaw Committee shall approve within thirty (30) days from receiving the proposal, a petition question that reflects the original intent of the proposal and outlines the following:

- a. The purpose of the fee;
- b. The amount, per student, per term, of the fee;
- c. The composition of the committee or board overseeing administration of the fee;
- d. A provision for the appointment of minimum one Students' Council member by Students' Council to the board or committee overseeing administration of the fee, as a voting member;
- e. How the fee is administered to part time, Augustana, and off campus students;
- f. Whether or not the fee applies to the Spring and Summer terms;

- g. If any portion of the fee is for a University facility or service, a provision to guarantee access by any Students' Union member to that facility or service; and
- h. If students may opt out of paying the fee, a provision for them to do so online, provided by the Students' Union
- [11] The new question, freestanding, satisfies the criteria outlined in Section 3.5.
- [12] The question then becomes, if the new question satisfies the criteria outlined in Section 3.5, then does it also satisfy section 4.2?
- [13] As above, the purpose of section 4.2 is to ensure that the plebiscite is conducted in the same manner as the original referendum question: to ensure that the plebiscite outlines a number of details about the purpose of the fee that are of direct relevance to students. It does not say that the plebiscite question shall be the same as the original referendum question, only that it should be drafted in the same manner as Section 3.5.
- [14] We believe if the Students' Union intended for the same question to be recycled from the referendum to the plebiscite, they would have stated as such.
- [15] Section 4 of Bylaw 6100 outlines a procedure for the approval of a new question. This suggests that the Students' Union contemplated a change in question to be possible, if not expected. Dedicated Fee Units are a typical way for a group on campus to be granted a substantial amount of money.
- [16] For groups that just succeeded in their first referendum, it is unsurprising that they could realize that the exact proposal approved by their referendum question does not represent a realistic way to govern their student group. The Students' Union specifically stated that referenda are to only be conducted for a Dedicated Fee Unit up for renewal when the Dedicated Fee Unit is to be increased. In all circumstances, a Dedicated Fee Unit must satisfy Section 3.5 which provides for an opportunity for the student group to inform students how their money is being spent. *The Landing* also have amended their internal governance as described in paragraph 4 reflecting this allowance for changes post referendum.
- [17] As a result, the plebiscite question reflects their new reality and still satisfies the requirements of the bylaw.

Conclusion

- [18] The process for conducting a referendum is a higher burden than that of a plebiscite. The Students' Union explicitly stated that there is one circumstance where the referendum process must be used, and that is for a fee increase.
- [19] The DIE Board rules that the proposed question satisfies section 4.2.
- [20] If the Students' Union believes that there are other circumstances where a student group with an existing Dedicated Fee Unit must use the referendum procedure instead of the plebiscite procedure, they must explicitly state this in the bylaw.

Reference Question Two as Submitted:

Can we run this Plebiscite while the Landing exists under the Students' Union or does it have to be an independent body?

Facts

- [21] As above in paragraphs 3 and 7, the Board is satisfied that the internal operations of *The Landing* have not changed save for *The Landing*'s oversight board.
- [22] There is no bylaw that specifically names who can a Dedicated Fee Unit. Simply that a proposal for a Dedicated Fee Unit satisfies the provisions in Bylaw 6100. Bylaw 6100 Section 3 specifies an "Entity" that wishes to establish a Dedicated Fee Unit needs to submit a proposal to the Students' Union.
- [23] "Entity" is not defined in the definition section of Bylaw 6100, so there is nothing to limit its typical broad meaning.
- [24] The definition section does refer to "Registered Student Group", but "Registered Student Group" is not referred to again in any place other than section 2.2.

Analysis

- [25] There is no reason in bylaw suggesting that there is a restriction on who can submit a proposal for a Dedicated Fee Unit.
- [26] The Landing is maintaining its day to day operations independently of the Students' Union, the main change being that the Students' Union has a greater oversight role with the organization. The Dedicated Fee Unit is still paid out to *The Landing* and there is no mixing with other Students' Union finances.
- [27] As there are no restrictions on who can propose a Dedicated Fee Unit, it does not matter if *The Landing* is independent or not. It follows that if anyone can propose a referendum on a Dedicated Fee Unit, then that same person/group can also conduct a plebiscite to renew it. There is no provision specified in bylaw to exclude the Students' Union itself from the Dedicated Fee Unit process.
- [28] The Bylaw makes reference to a "Registered Student Group" in its definitions. If only Registered Student Groups can use the Dedicated Fee Unit Process, then this may be an issue. However, the Bylaw merely states "Entity," so this definition cannot be given this effect.

Conclusion

- [29] As anyone can initiate the process for a Dedicated Fee Unit referendum, it does not make sense for the process to be restricted at the time for a renewal plebiscite. Therefore, the Students' Union can run this plebiscite while *The Landing* exists under the Students' Union.
- [30] We recommend that the Students' Union review Bylaw 6100 and clarify the definitions. Including "Registered Student Group" in the definition section adds confusion as it is not ever referenced in the subsequent sections of that bylaw.



OFFICE OF THE

Vice-President (External)

Date: 01/12/2019

To: Students' Union Council

Re: Nominating Committee Report

Dear Council,

Following the direction of Students' Council to Nominating Committee at the last meeting, I wanted to provide you an update on the committee's current standings and what needs to be done going forward.

- It was decided by the committee that a change in leadership would allow for greater productivity going forward. Upon a committee vote, Councillor Chen was removed as committee chair. I am taking on the role of Interim Chair until a new permanent Chair can be elected at the next committee meeting. This will take place in the next couple of weeks, pursuant to a Doodle poll and recognizing that this is a busy time of year for Councillors.
- Councillor Draper was helpful to add a nomination for the vacant committee position to the Order Papers for this week's Council meeting. I would encourage Councillors, in particular new ones, to run for the committee.
- The committee voted to change standing orders to add the following point: "The
 Nomination Committee must meet within 14 days of receiving a request to fill a vacancy".
 This will bind the committee in the future to ensure it is meeting promptly when needed
 to decide application processes and timelines.
- Regarding current projects, the committee approved the nominations of the 3 students-at-large to the Sustainability Committee. We will work with Discover Governance to fill the remaining international student spot. Additionally, the Students' Council Composition Task Force Review was tabled to the next meeting due to limited time but will be the top priority, knowing the importance of the project that Council has placed on it.
- I would encourage the Council of Committee Chairs to engage in a larger discussion with Discover Governance surrounding the best ways to transition in committee chairs at the beginning of each year. Expectations and processes should be more clearly outlined before Councillors run for Chair positions so they are aware of the responsibilities as early as possible.

Cheers.

University of Alberta Students' Union Vice President (External)

Adam Brown

SC-2019-15.21

Association des Universitaires de la Faculté Saint-Jean

Presented by Eric Einarson

Who are we?

AUFSJ

- President
- 5 VPs: Internal, External, Ops Fi, International, Academic
- 6 Councillors



What makes us different?

CSJ Stats

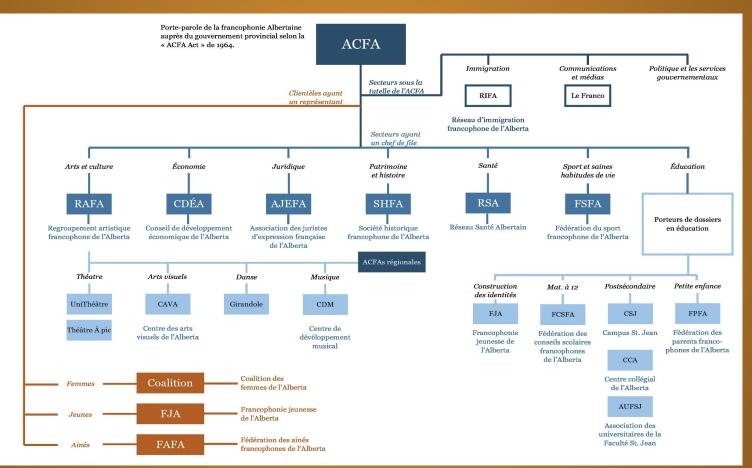
- +900 students at CSJ (Including graduate studies)
 - 60-70% French Immersion
 - Other 30-40% is comprised of Francophone students from Alberta and other Canadian provinces, as well as international students.
- Programs offered
 - BA, BSc
 - BÉd, primaire & secondaire
 - Bcom, BScl, BEng

External Relations

North Campus

- Club Diversification
- FAs and Governance
- Greek Life
- Student's Union

External Relations



Upcoming Events

Smaller Events

- Valentine's Day Candy Gram
- Nintendo Switch every Friday afternoon in the student lounge



Festival Hivernal

- Salon des Étudiants 24th of January
- Live performances + Poutine included in price of ticket + Karaoke

Fête de la Francophonie

- "Poutine party", culmination of Alberta Francophone Heritage Month
- 20\$ = 4 custom CSJ drinks + entry fee + UNLIMITED POUTINE

Accomplishments

- Resilience and growth
- Almost full team this year, well up from the past year
- Social Media Outreach up dedicated councillor assigned
- Book sale
- Cafeteria has been restored
- Working with Sustain SU on improving sustainability on Campus

Issues we've run into

- Student Apathy
- Conflict with admin
- Lack of Publicity
- Lack of student oriented spaces
- Poster and banners not being translated
- Book Sale

Report: Consultation on a Sustainability and Capital Fund

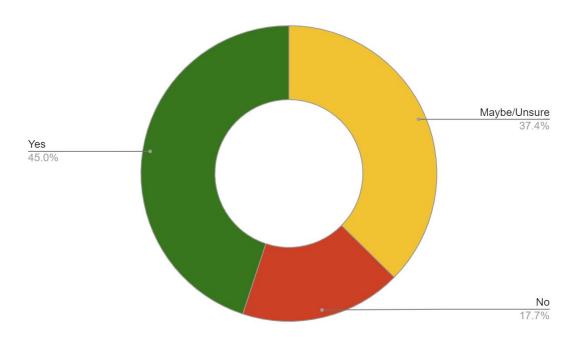
December 2, 2019



Overview

Students' Council is considering a potential referendum question on creation of a Sustainability and Capital Fund. To understand whether the student body might support or reject the proposal, the Research and Advocacy Department surveyed 675 students between November 20 and November 25. 392 students also provided their reasons, opinions, and questions through a text box.

"Do you support the creation of a Sustainability and Capital Fund?" Consultation survey, November 2019, 675 responses

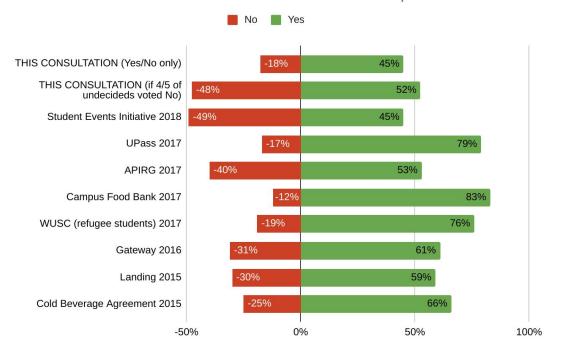


In theory, the Yes side of a referendum vote could succeed even if 80% of undecided students ultimately voted No.

Support in context

This proposal's popularity appears comparable to recent referendum questions put forward for a decision by the student body.

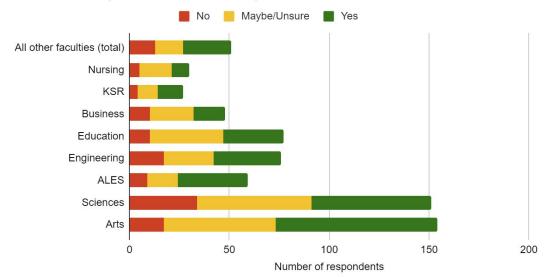
Consultation results in context of recent referendum questions



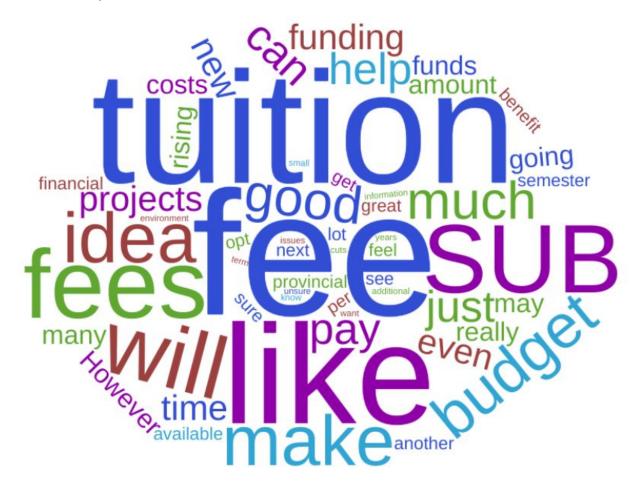
Different faculties saw different rates of support and opposition. Due to low numbers of responses from smaller faculties, we opted to group them together for clarity. 'Yes' outweighed 'No' even in less-receptive faculties like Business and Nursing.

"Do you support the creation of a Sustainability and Capital Fund?"





Text responses summarized
The 98 text responses from 'Unsure/Maybe' voters:



The 63 text responses from 'No' voters:





Appendix: Survey materials

The Students' Union Building (SUB) is a key asset for students at the University of Alberta. Beyond being a place on campus to meet with your friends, study, grab lunch, or catch a movie, SUB revenues provide more than \$3 million in funding each year to support student services and initiatives, in addition to creating hundreds of job opportunities on campus.

As a non-academic space on campus, SUB is not eligible for direct government capital grants—yet still requires more than \$25 million to address accumulating deferred maintenance costs. This maintenance needs to be addressed in order to ensure its sustainability and value to students—as both a social space and an important revenue source.

The University of Alberta Students' Union (UASU) proposes to create a permanent Sustainability and Capital Fund to help provide funding that allows for the renovation and improvement of Students' Union-controlled spaces on campus like SUB. The Sustainability and Capital Fund would:

- Provide funding for projects that improve the environmental, economic, and/or social sustainability of Students' Union spaces;
- Provide up to \$10,000 of funding for each approved student sustainability project that will positively impact the campus community.

Students' Council would be responsible for approving all expenditures from the Fund. All Fund projects must demonstrate a clear contribution to environmental, economic, and social sustainability.

The Fund would be financed by a fee subject to the following rules:

- The fee will be initially set at \$27/term;
- The fee will be assessed to students enrolled in Fall, Winter, and Intersession (Spring/Summer) terms;
- The fee can only increase according to the Alberta inflation rate;
- Students' Council may reduce the fee if financial circumstances allow;
- The fee will be reviewed after five years; and
- Augustana students will be exempt from the fee.

The following questions are coming to you for consultation, not for a binding decision.

The survey had four questions:

- "Do you support the creation of a Sustainability and Capital Fund?" [multiple choice: Yes, No, Maybe/Unsure]
- "What is your faculty?" [multiple choice]
- "Is there anything else you would like to share with us?" [text field]
- "If you would like to be entered in a draw for \$250, please provide your UAlberta email address. This survey is completely anonymous and your contact information will not be linked to your other responses in any way. Thank you for participating." [text field]